THE ECONOMIC ANALYSIS OF OBESITY

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ABSTRACT

Over the past several decades, obesity has grown into a major global epidemic. Obesity in the United States is widely acknowledged to be a severe and growing problem. In the United States (U.S.), more than two-thirds of adults are now overweight and one-third of the overweight population is obese. There is growing evidence that obesity in America is largely an economic issue. In this paper, we will provide an overview and an economic analysis of obesity based on behavioral economics as a non-rational behavior. Economic costs of obesity are discussed with an emphasis on healthcare costs, as obesity is perhaps the largest medical problem in America. Research to date has identified at least four major categories of economic impacts linked with the obesity epidemic: direct medical costs, productivity costs, transportation costs, and human capital costs. Stemming the obesity epidemic cannot be separated from stemming the tide of poverty and income inequality gap. The obesity issue could be related to rising fast-food outlets and availability of vending machines, too much advertising for unhealthy food, the falling value of minimum wage, government subsidies, income inequality gap, and lack of health and family benefits. These issues need to be addressed through a concerted program of environmental and policy interventions.

JEL: D1, H00, I1

KEYWORDS: Obesity, Medical Costs, Economics, Inequality Gap, Poverty, Food Prices, Diet Cost

INTRODUCTION

ver the past several decades, obesity has grown to be a major global epidemic. According to the Journal of the Medical Association (2010) in the United States (U.S.), the rate of obesity has doubled since 1970 to over 30 percent, with more than two-thirds of Americans now overweight (Hammond and Levine, 2010). In 2010, no state had a prevalence of obesity of less than 20 percent. Thirty-six states had a 25 percent or more; 12 of these states (Alabama, Arkansas, Kentucky, Louisiana, Michigan, Mississippi, Missouri, Oklahoma, South Carolina, Tennessee, Texas, and West Virginia) had a 30 percent or more. Obesity is not limited to the United States; most of the world has grown fatter since the 1970s. According to the most recent figures from the National Child Measurement Programme, which assesses the height and weight of primary children in England, just over 33 percent of 11-year-olds are now overweight or obese and among four- and five-year-olds it is 22 percent. The figures are similar in Wales, Scotland, and Northern Ireland (Winterman, 2013). As the median person becomes fatter, it becomes socially acceptable to be fat (Jenkins, 2013).

Causes and consequences of this are beyond the scope of this paper, as it can be very complex regarding heterogeneous population at the individual level. Therefore, we will analyze the issue from an economic point of view; considering the major factors contributing to obesity in general. The first part of this article provides a brief review of literature. Section 2 demonstrate an economic analysis of the obesity with emphasize on role of government and technology in price of food and hence consumption of different types of foods. Section 3 analyzes the relationship of poverty and obesity. Section 4 describes the consequences of obesity. In Section 5 I give an overview of food policy recommendation to fight against obesity and finally, section 6 concludes the paper. The terms "overweight" and "obesity" are used to express weight ranges that are greater than what is considered healthy for a given height. In the case of adults, weight and height are used to calculate "Body Mass Index" (BMI) to define what qualifies as overweight and obese. Obesity in adults is generally defined as a BMI of 30 or greater, with a BMI of 25-

29 categorized as being overweight (Dalrymple, 2010), for more details, see Table 1 on weight range. According to the National Health and Nutrition Examination Survey (NHANES), obesity prevalence in 2007-2008 was 32.2 percent and 35.5 percent among adult males and females, representing a more than 100 percent increase from 1976-1980 and a 50 percent increase from 1988-1994 (Flegal et al. 2010).

Table 1: Weight Range

Height	Weight Range	BMI	Considered
5' 9"	124 lbs or less	Below 18.5	Underweight
	125 lbs to 168 lbs	18.5 to 24.9	Healthy weight
	169 lbs to 202 lbs	25.0 to 29.9	Overweight
	203 lbs or more	30 or higher	Obese

Source: National Center for Health Statistics, 2011

Obesity is not only on the rise among young adults, but also throughout the older population as well. In 2009, nearly one in eight Americans (12.6 percent) was age 65 or older. This ratio is expected to jump to one in five (19.7 percent) by 2030, due in part to longer life expectancies and the aging of the baby boom generation. Because the highest rates of obesity are found among baby boomers, aged 44-62 in 2008, it is likely that the prevalence of obesity among older adults will continue to climb in the coming decades as this population ages. By 2010, 37.4 percent of adults aged 65 and older are anticipated to be obese. If this trajectory continues unabated, it is projected that nearly half of the elderly population will be obese in 2030 (Sommers, 2009). The nation is spending \$75 billion a year on weight-related diseases such as; type II diabetes, heart disease, hypertension, high cholesterol, gallbladder disease, and osteoarthritis as merely on the top of the list. Almost 80 percent of obese adults have one of these conditions, and nearly 40 percent have two or more. Authorities view obesity as one of the most serious public health problem of the 21st century (Barness LA et al. 2007). A scary warning comes from the United States, where obesity is considered a real pandemic, in addition to adults; it already involves about nine million young people (Sturm, 2007). At present, obesity is not only a problem from the clinical point of view; it is also a social issue of considerable importance. We are going to review different phases of obesity since 1970s: Phase 1 of obesity began in the early 1970s and is ongoing: average weight is progressively increasing among children from all socioeconomic levels, racial and ethnic groups, and regions of the country.

Today, about one in three children and adolescents is overweight (with a BMI in the 85th to 95th percentile for age and sex) or obese (BMI above the 95th percentile), and the proportion approaches one in two in certain minority groups. Though it has attracted much attention from the medical profession and the public, childhood obesity during this phase has actually had little effect on public health, because obese child may remain relatively healthy for years. Phase 2 of obesity is characterized by the emergence of serious weight-related problems (Ludwig, 2007). The incidence of Type 2 diabetes among adolescents, though still not high, has increased by a factor of more than 10 in the past two decades and may now exceed that of Type 1 diabetes among black and Hispanic adolescents. A fatty liver associated with excessive weight, unrecognized in the pediatric literature before 1980, today occurs in about one in three obese children. Other obesity-related complications affecting virtually every organ — ranging from crippling orthopedic problems to sleep apnea — are being diagnosed with increasing frequency in children. There is also a heavy psychosocial toll: obese children tend to be socially isolated and have high rates of disordered eating, anxiety, and depression. When they reach adulthood, they are less likely than their thinner counterparts to complete college and are more likely to live in poverty.

It may take many years to reach phase 3 of the epidemic, in which the medical complications of obesity lead to life-threatening disease. Poverty and social isolation would complicate the timely identification and management of such problems. Shockingly, the risk of dying by middle age is already two to three times as high among obese adolescent girls as it is among those of normal weight, even after other

lifestyle factors are taken into account (Ludwig, 2007). Obesity is implicated in 300,000 premature deaths per year in the United States, which is somewhat less than the number associated with tobacco use, but substantially more than the numbers associated with alcohol and illicit drug use (Chou et al. 2004). In addition to physical ailments, obesity has been found to be related to lower satisfaction with work, family relations, partner relationships, social activities, and depression (Stutzer, 2007).

Review of Literature

There has been an increase in the prevalence of obesity amongst both genders of all ages and ethnic and racial backgrounds. According to the National Association of School Nurses, obesity has more than tripled among adolescents in the past 20 years, and 33 percent of students today are obese or overweight, with related mental and physical health issues, including depression and the growing number of Type 2 diabetes cases (Table 2).

Table 2: Health Issues among All-school-aged Children in U.S.

Obese, Overweight, 32%	Asthma, 10%	
Vision deficiencies, 24%	Food allergies, 5%	
Prescribed medication for more than 90 days, 13%	Seizure disorder, 5%	
Mental, emotional or behavioral problems, 10%	Hearing deficiencies, 5%	
Illness or injury resulting in more than 11 missed school days, 6%	Attention Deficit Hyperactivity Disorder, 5%	

Source: National Association of School Nurses and Wall Street journal, September 25, 2012, D3

Published scientific research suggests that obesity is caused by the following: excessive consumption of protein, starch, sugar, and fat; by calories and non-calorie sweeteners; by meals and by snacks; by beverages and by solid foods; by eating in fast-food and in full-service restaurants, as well as by eating at home. The only food that has not been linked to obesity is vegetables and fruits (Rolls, Ello-Martin, Tohill, 2004). Energy-dense foods and energy-dense diets have been blamed for the global obesity epidemic (French, Story, Jeffery, 2001). Energy density of food is defined as the energy per unit weight or volume (kcal/100g or megajoules per kilogram). The frequency of consuming restaurant food was positively associated with increased body fatness in adults. The increasing proportion of household food income spent on food prepared away from home in the United States may therefore help explain the rising national prevalence of obesity (McCrory, Fuss, Hey, Vinken, Greenberg, Roberts, 1999), snacks, sweets, and desserts (Zizza, Siega-Riz, Popkin, 2001), sweetened soft drinks (Bray, Nielsen, Popkin, 2004) and large portions sizes (Rolls, Morris, Roe, 2002) have all been linked to greater obesity risk.

As Americans debate what is most to blame for the nation's obesity epidemic, researchers say they have the strongest evidence yet that sugary drinks play a leading role and that eliminating them would, more than any other single step, make a huge difference (Science Daily). Three studies published in the New England Journal of Medicine represent the most rigorous effort yet to see if there is a link between sugar-sweetened beverages and expanding U.S. waistlines (Brody, 2012). "I know of no other category of food whose elimination can produce weight loss in such a short period of time," said David Ludwig, director of the New Balance Foundation Obesity Prevention Center at Boston Children's Hospital, who led one of the studies. "The most effective single target for an intervention aimed at reducing obesity is sugary beverages" (Ludwig, 2012). Many observational studies by Gary Beuchamp, Barbara Rolls, and Brian Wansink have linked consumption of sugar-sweetened beverages to weight gain in children and to weight gain and Type 2 diabetes in adults (Brody, 2012). The new research goes well beyond those findings. In one study among women followed for four years, consuming one or more of these drinks per day nearly doubled the risk of developing Type 2 diabetes, compared with women who drank less than one a month. Also "increased energy drinks' calories, may even induce hunger and food intake" (Brody, 2012).

In addition, food choices are made on the basis of taste, cost, convenience, and, to a lesser extent, health and variety (Glanz, Basil, Maibach, Goldberg, Snyder, 1998). Variety refers to the innate drive to secure a varied diet, whereas health refers to concerns with nutrition, chronic disease, and body weight. The authors used a national sample of 2,967 adults. Response rates were 71 percent to the first survey and 77 percent to the second survey (which was sent to people who completed the first survey). Univariate analyses were used to describe importance ratings. Respondents reported that taste is the most important influence on their food choices, followed by cost. Their results suggest that nutritional concerns are less relevance to most people than taste and cost. One implication is that nutrition education programs should attempt to design to promote nutritious diets as being tasty and inexpensive.

Researchers at the U.S. Department of Agriculture (USDA) have pointed out that the American diet is inconsistent with the Food Guide Pyramid (Frazao E, Allshouse J, 2003). The consumption of fat and sweets at the Pyramid's tip far exceeds recommendations compared with the low intake of fruits and green leafy vegetables. The reasons that fats and sweets have come to dominate food supply is they are inexpensive, good tasting, energy dense, and convenient to use. Studies support that limited financial resources may be one reason why people are not eating more healthy food (Darmon, Ferguson, Briend, 2002). They add considerable support to the idea that economic constraints are a major factor in determining the nutritional value of foods purchased. The greater the economic constraints on individuals, the poorer the nutritional quality of foods selected.

The basic idea related to the obesity infrastructure is that "the root of the [obesity] problem lies in the powerful social and cultural forces that promote an energy-rich diet and a sedentary lifestyle" (Brownell, Horgen, 2004). This environment has intensified over the past thirty years by opening more fast food restaurants and more advertising. The authors explore the economics of food and make it clear that the profit motive of the food industry is not consistent with the current nutritional needs of the nation. Simply stated, increased food consumption means increased profits—but increased food consumption is not consistent with the health needs of our overnourished population. The authors expose the role of corporations that sell foods that contribute to the obesity epidemic. Brownell and Horgan (2004) warn that "American children may be the first generation in modern history to live shorter lives than their parents". Health economists have demonstrated that the prevalence of obesity is directly proportional to food prices and access to restaurants (Chou et al, 2004).

They estimated the effects of fast-food restaurants advertising on children and adolescent being overweight. Their results indicate that a ban on theses advertisements would reduce the number of overweight children ages of 3-11 in a fixed population by 18 percent and would reduce the number of overweight adolescents' ages of 12-18 by 14 percent (Chou et al, 2008). Causes range from a lack of education about food, limited cooking skills, and limited money to buy healthier food to longer working hours and marketing campaigns for junk food aimed at kids (Winterman, 2013). Although the dramatic rise in obesity can only be explained by environmental factors, there has been little emphasis on the obese persons' economic environment. In particular there has been little research on diet quality and economics of food choice. The broader problem may lie with growing disparities in incomes and wealth, declining value of the minimum wage, food imports, tariffs, and trade. Evidence is emerging that obesity in America is a largely economic issue (Drewnowski, Darmon, 2005). Jobs have become less strenuous and people must pay a high price for exercise. Calories have become relatively cheaper and exercise has become relatively more expensive. Rising obesity rates reflect an increasing unequal distribution of income and wealth. It is by now widely accepted that income poverty is a risk factor for premature mortality and increased morbidity (Subramanian SV, Kawachi I, 2004). Obesity affects poor children disproportionately. Twenty percent of low-income children are obese, compared with about 12 percent of children from more affluent families (Center for Disease Control, 2012). Among girls, race is also an important factor. About 25 percent of black girls are obese, compared with 15 percent of white girls (Ibid). Choice of certain products and eating habits are closely related to preferences, lifestyle, culture,

ethnicity, and income level. Since World War II, food tradition and culture of the industrialized countries have suffered a sudden and profound change: of course, economic development has led to greater availability and variety of food, but such availability resulted into greater obesity and diseases associated with it (Neel, 1962). In developing countries the food culture is changing, they tend to adopt eating habits similar to those of the western world, and they are particularly influenced by the industrialized American diet and availability of information and access to packaged food.

In 1989, Sobel and Stunkard published a seminal review of literature on the relation between socioeconomic status (SES) and obesity. These authors covered the 1960s through the mid-1980s and found 144 published studies on the SES-obesity relation in men, women, and children in the developed and developing world. They found a consistently inverse association for women in developed societies with a higher likelihood of obesity among women in lower socioeconomic status. In developing societies, a strong direct relation was observed for women, men, and children, with a higher likelihood of obesity among persons in higher socioeconomic strata. The objective of this paper is to review the impacts of socioeconomic status such as education and poverty on obesity (e.g., body mass index, body weight, and overweight).

Economic Analysis

This analysis is consistent with behavioral economics, the branch of economics that combines insight from economics, psychology, and neuroscience to better understand consumers' situations in which actual choice behavior deviates from the predications made by earlier theories, which incorrectly concluded that people were *always* rational, deliberate, and uninfluenced by emotions. Given the utility maximizing rule, the consumer allocates his or her income so that the last dollar spent on each product yields the same amount of extra utility. The rational consumer must compare the extra utility from each product with its added cost (that is, its price). Obesity is the result of individual decisions to choose poor diets and poor life-behavior patterns (including exercise). Unlike in the rational obesity model, these are not decisions of rational economic men or women. The obese person evaluating the long-term expected benefits and costs associated with his or her diet and exercise pattern and choose a combination that leads to obesity. If these benefits and costs were to change, it would be expected that the individual would change his or her diet and exercise pattern accordingly. These expected benefits and costs might change because of changes in external conditions or changes in the individual's preferences.

Technological advancement has led to lower food (or calorie consumption) prices and higher exercise (or calorie expenditure) prices. First, the relative price changes for different types of food have been quite different. Although the price of food relative to other goods has declined by 16 percent since 1960, the prices of fresh fruits and vegetables, fish, and dairy products have increased relatively since 1983 (Finkelstein and Zuckerman 2008). Analyses of price increases during the period of 1985-2000 for food in different categories shows that cost of sweets, fats, and caloric beverages fell substantially in relation to fresh vegetables and fruits (Economic Research Service of the USDA, 2002). Retail price of fresh fruit and vegetables increased 120 percent while price of fats and oils increased by 38 percent from 1985-2000 (Ibid). In February of 2013, the CPI for all fresh vegetable rose 6.3 percent over the previous year. If anything, these trends accentuate income-based disparities in the access to healthy diets. The indices were constructed so they would each equal 100 during the 1982-84 base period. Over the course of 27 years, the fresh fruits and vegetables index rose 49 percent. By contrast, the price index for cakes, cupcakes, and cookies increased until the early 1990s, and then decreased, leaving it 6 percent higher in 2006 than in 1980. In 2006, the fresh fruits and vegetables index stood 40 percent higher than the index for cakes, cupcakes, and cookies. The graph suggests that prices for healthy fresh fruits and vegetables are diverging from those for less healthy cakes, cupcakes, and cookies.

The government has poured billions of dollars into dietary campaigns. Agricultural subsidies undercut those efforts by skewing the market in favor of unhealthful calories. Much of the food we have to choose from and how much it costs is determined by Conservation and Energy Act of 2008, known as the "Farm Bill." Federal support for agriculture began during the Great Depression, as a temporary support to farmers, paying them extra when crop prices were low. Nearly eight decades later the benefits flow primarily to large commodity producers of corn and soy, which are as profitable as ever. The current bill gives some \$4.9 billion a year in automatic payments to growers of such commodity crops, thus driving down prices of corn, corn-based products and corn-fed meats. Cows that are raised on corn, rather than grass, result in meat that is higher in calories and contains more omega-6 fatty acids and fewer omega-3 fatty acids – a dangerous ratio that has been linked to heart diseases (Scientific American, May 2012).

Cheap corn has also become a staple in highly processed foods from sweetened breakfast cereals to soft drinks. Between 1985 and 2010 the price of beverages sweetened with high-fructose corn syrup dropped 24 percent, and by 2006 American children consumed an extra 130 calories a day from those beverages (Ibid). Over the same period, the price of fresh fruits and vegetables rose 39 percent. For families on a budget, the price difference can be decisive in their food choices. Thus, the evidence supports the view that it is the relative decline in price of unhealthy foods, not food in general, that has contributed to obesity (Tomer, 2011). The key factors contributing to lowering food prices in general are technological changes and government subsidies. Thus the lower the cost of calorie intake and the higher the costs of burning calories via exercise are important factors of obesity. Consider the influences deriving from food suppliers, in particular the agricultural, food processing, food distribution, and food preparation industries, especially the food processors and food preparers. There is a great deal of evidence that they are increasingly selling unhealthy foods; foods high in bad fats, sugar and sugary items, processed food, and junk food. Healthy foods in contrast are whole, unprocessed foods, full of fiber, antioxidants, vitamins, minerals, phytonutrients, and healthy fats (Hyman 2006).

A USDA study showed that low-income households spent approximately \$1.43 less per person per week on healthy food such as fruit and vegetables compared with higher income households (Blisard, Stewart, Jollife, 2004). While higher income households did increase fruit and vegetable consumption after an increase in income, lower income household did not. One explanation can be that fruits and vegetables were not a priority among low-income families and that they chose to spend their limited resources on items that were perceived a more essential such as meat, clothing, or rent.

In general, healthier diets cost more. Developments in agriculture and food technology have made added sugars and vegetable oils accessible globally at remarkable low costs. As a result of added fats, the cost of the daily diet has been maintained at a lower level. Americans have the lowest cost food supply in the world. The typical American diet derives almost 40 percent of daily energy from added sugars and from added fats which are relatively inexpensive (Frazoa, Allshouse, 2003). Given low price and tasty low quality food, marginal utility per dollar of low quality food can be high and that can lead to higher consumption. Diet quality is influenced by socioeconomic position and may well be limited by financial access to nutrient-dense foods. Considering globally, Americans have the lowest-cost food supply in the world and spend the lowest proportion of disposable income on food. The typical American devotes about 7 percent of his or her spending to food, but the average Indonesian, devotes 43 percent of his or her spending to food (Table 2). People with lower incomes continue to spend much more on food in percentage terms than those with higher incomes. Food accounted for 16.1 percent of spending by consumers with the lowest incomes, according to the Labor Department. Consumers with the highest incomes devoted only 11.6 percent of their spending to food (Wall Street Journal, 2012: A.4.). With the spread of fast food restaurants availability in the developing countries, obesity is also on the rise in those countries as well (BBC news, June 10, 2013).

Table 2: Food as a Share of Total Expenditures, Developing and Advanced Countries, 2011

Developing Country	Food As a Percentage of Total Expenditures	Advanced Country	Food As a Percentage of Total Expenditures
China	32.8%	Austria	11.0%
Guatemala	35.5	Denmark	11.5
India	35.4	Finland	11.19
Indonesia	43.0	France	13.0
Jordan	40.7	Germany	11.4
Kenya	44.9	Ireland	7.2
Kazakhstan	34.9	Japan	14.2
Nigeria	39.9	Norway	12.9
Pakistan	45.5	Sweden	11.5
Philippine	38.7	United Kingdom	8.8
Ukraine	42.1	United States	6.9

Source: http://civileats.com/2011/03/29/mapping-global-food-spending-infographic/

Until recently, no one has seriously questioned whether a low-cost food supply has brought anything but benefits to the United States. However, studies are beginning to link the low cost of foods with the obesity epidemic. One study found that technological advances led to a decline in the price of food, which in turn led to higher energy intakes (Lakdawalla, Philipson, 2005). The drop in food price was said to account for up to 40 percent of the increase in body mass index since 1980 (Ibid). The sad part of this result is that the population subgroups with least resources is more vulnerable to the obesity epidemic and any policy changes in terms of higher taxes on unhealthy food will be punitive measures.

Poverty and Obesity

As the *Economist* magazine notes in its own survey of obesity, "the rich and well-educated have mostly managed to stay slim." Also, it said that obesity is prevalent among the Medicaid and thus is burden to tax payers (Jenkins, 2013). The relationship between obesity and poverty has become more obvious and complex: being poor in one of the poorest countries may be associated with poor nutrition, while being poor in a developed country could mean a higher risk of obesity. This is confirmed by Sobal and Stunkard (1989): in developed countries, there is an inverse relationship between obesity and socioeconomic status, the higher social classes are able to compensate for a sedentary lifestyle, with more information and sport opportunities, plus they can afford better quality food, organic and less processed. In less developed countries, with a \$2,500 GDP per capita, a direct relationship prevails and, excess weight is observed more frequently among the higher social classes (Monteiro et al., 2004).

Existing studies suggest that the high cost of healthier diets may contribute to the obesity epidemic especially among the lower-income group and low-educated group (Tables 3 and 4). At the individual level, obesity rates are linked to low incomes, low levels of education, minority status, and a higher incidence of poverty. Tomer (2011) in his research indicates that socioeconomic groups with low personal capital, low health capital, and low social capital have higher obesity rates than socioeconomic groups with higher endowments of intangible capital. This has been supported by other studies that indicates that higher diet quality, as measured by the Healthy Eating Index, is associated with higher incomes, more education, and with lower rates of obesity and overweight (Henderson, 2007).

According to the following information presented in Tables 3 and 4, during 2007-2009 the percentage of obese individuals has been the highest for low-income families (35.3 percent) and the lowest for higher income family (24.5 percent). Also, a higher level of education is a contributing factor to a better diet and healthy weight, those with less than high school education had higher percentage of obese (33.6 percent) and the one with higher education less percentage of obese (22 percent). This view point is also consistent with Lakdawall and Philipson (2002) findings stating that the obesity problem and poor health status is very much a problem of low-income status.

Although other factors, including addictive personality, stress, and depression, seeking comfort in familiar foods has been among factors leading to higher consumption of sweets and deserts. In addition, physical access to supermarkets and grocery stores, marketing and distribution of healthy foods, urban sprawl, and the time spent commuting to work have also contributed to failure to adhere to healthy diets (Morland, Wing, Diez, Poole, 2002). This implies that people with weak and/or negative social capital are more likely to be vulnerable to the influences from the infrastructure of obesity and the economic incentives from the markets regarding food and exercise.

Table 3: Percentage of Obese Adults by Household Income, 2007-2009

Percentage of Obese Adults by Household Income, 2007-2009			
Less than \$15,000	35.3%		
\$15,000 to \$24,999	31.4%		
\$25,000 to \$34,999	29.6%		
\$35,000 to \$49,999	29.1%		
\$50,000+	24.5%		

Table 4: Percentage of Obese Adults by Educational Level, 2007-2009

Percentage of Obese Adults by Educational Level, 2007-2009				
Did not graduate high school	33.6%			
Graduated high school	30.3%			
Attended college or technical school	29.6%			
Graduated college or technical school	22.0%			

Source: "F As In Fat: How Obesity Threatens America's Future," Trust for America's Health, June 2010.

Tomer (2008) argues that in the presence of strong positive social relationships, people's imbalances are likely to be more muted and less problematic. Conversely, when social capital (SC) is weak and negative, people's imbalances are likely to be more pronounced and problematic. Social capital refers to the capacity that is embodied in an individual's social relationships or the bonds and connections between an individual and others. Social capital is embodied in families, institutions, civic communities, and the larger society. The strength and quality of an individual's SC endowment arguably has a relationship to the person's likelihood of becoming obese (Tomer, 2011).

Consequences of Obesity

Obesity is the second leading preventable cause of death in the United States. Each year approximately 300,000 lives are lost due to the direct or indirect consequences of obesity. Obesity is associated with multiple chronic conditions, such as high blood pressure, high cholesterol, heart disease, and stroke, Type 2 diabetes, uterine, breast, colon and gall bladder cancer. Sleep apnea, arthritis, and depression can also be linked to obesity. There is 50 to 100 percent increased risk of all-cause mortality amongst obese individuals. Around 80 percent of obese individuals have diabetes, high cholesterol, high blood pressure or heart disease. Direct medical costs related to obesity are secondary to preventive, diagnostic and treatment services. Hammond and Levine (2010) measured direct medical costs associated with obesity. They argue that relative medical spending for the obese may be as much as much as 100 percent higher than for healthy weight adults, and nationwide "excess" medical spending may amount to as much as \$147.0 billion annually for adults and \$14.3 billion annually for children.

Indirect costs focus on premature mortality, higher disability insurance premium, and labor market productivity (morbidity). Mortality costs include future income lost as a result of premature death. Morbidity costs also factor income lost from decreased productivity, restricted activity, and absence from work. As per the indirect costs related to obesity, obese people tend to be less productive than the average healthy person and they are more subject to the phenomenon of presenteeism (the tendency to go to work even if you are not in optimal physical condition) (Finkelstein et al., 2011). There is growing

evidence that obese employees have greater rates of absenteeism and presenteeism. In a recent analysis, Finkelstein et al. (2011) combined multiple data sets to quantify medical expenditures and the value of lost productivity resulting from absenteeism and presenteeism for overweight and obese full time employees. The cost of obesity among full-time employees, in the United States, has been estimated to be \$73.1 billion per year (Finkelstein et al. 2011), in details: 18 percent due to sick days, 41 percent due to lack of productivity because of health issues, and 41 percent due to general medical expenses. Hence, the hidden or so-called indirect costs related to obesity are a relevant percentage of the total.

There are different estimates of such costs as a result of a confluence of factors such as the date of measurement, representativeness of the sample and the scope of measurement. For example, Thompson et al (1998) took a look at the total cost of obesity to U.S. businesses, differentiating between health insurance expenditures, paid sick leave, life insurance, and disability insurance. The authors estimate that the total non-medical cost of obesity among U.S. businesses was \$5 billion in 1994. Of that, \$2.4 billion was spent on paid sick leave, \$1.8 billion on life insurance, and \$0.8 billion on disability insurance.

The economic loss of productivity caused by excess mortality is estimated at \$49 billion per year in the United States and Canada (Behan, Cox, 2010). The economic loss of productivity caused by overweight or obesity for totally disabled workers is at \$72 billion (Ibid). Behan and Cox estimated that the total annual medically-related cost of overweight and obese individuals in the United States and Canada is caused by medical costs, excess mortality, and disability and is approximately \$300 billion in 2009. Medical costs associated with obesity in the United States are estimated to be \$170 billion in 2013 (BBB News, 2013). Due to the health consequences resulting from excess weight, the increase in obesity also has profound economic consequences on employers and government: the loss of productivity caused by obese conditions of employees is as high as the medical expenses attributable to such conditions. As per the so-called direct costs generated by obesity, compared to normal weight individuals, it is estimated that obese adults have an average of 19.5 percent more physician visits (Quesenberry, Caan, and Jacobson, 1998, in Finkelstein, E.A., et al. 2011). Thompson et al. (2001) also found that obese adults have 48 percent more inpatient days per year and 1.8 times more pharmacy dispenses.

Food Policy Interventions

Without effective intervention, the costs of obesity might well become catastrophic, arising not only from escalating medical expenses but also from diminished worker productivity, caused by physical and psychological disabilities. Future economic losses could mean the difference between solvency and bankruptcy for Medicare, between expanding and shrinking health care coverage, and between investment in and neglect of our social infrastructure, with profound implications for our international competitiveness. The human costs would be incalculable (Ludwig, 2007).

Although broad consensus exists regarding the dietary and lifestyle habits needed to prevent and treat childhood obesity, we lack anything resembling a comprehensive strategy for encouraging children to eat a healthful diet and engage in physical activity. Such a strategy would include legislation that regulates junk-food advertising, provides adequate funding for decent lunches and regular physical activities at school, restructures in the farm-subsidies program to favor nutrient-dense rather than calorie-dense produce, and mandates insurance coverage for preventing and treating pediatric obesity (Ludwig, 2007). Parents must take responsibility for their children's welfare by providing high-quality food, limiting television viewing, and modeling a healthful lifestyle. Fortunately, with the exercise of both personal and social responsibility, we have the power to choose the shape of things to come.

Food policy interventions at the national and international level may be the most promising approach to making healthy food affordable and accessible to all. The World Health Organization (WHO) stated that the key to maintaining a healthy weight is an affordable supply of fresh nutrient-rich foods. Such access

could be facilitated through a combination of agricultural subsides, pricing policies, regulatory action, and consumer education. This approach would require cooperation between government, academia, and the food industry. Many variables influence diet and lifestyle choices. Food prices and income status are important determinants of what we will consume. Other factors such as taste, convenience, age, family size, knowledge, and health status are just as important. There are two main policy approaches to address obesity. One approach is to reduce the demand for products and to change the lifestyle that contributes to obesity. This approach can be achieved by information, education, taxing products and food labeling etc.

The second approach is to reduce the supply side by cutting subsidies of agricultural products that keep the costs low. There have been several suggestions to not only remove the offending foods from the consumers' reach, but also to discourage consumption and promote alternative healthier diets. This can be achieved through imposing taxes on fats and sweets and nutrition can be improved at schools by limiting access to vending machines containing beverages and snacks and regulating the sales of competitive foods. Agricultural policy options include the provision of economic incentives for the production of healthier foods and removal of existing subsides. Recent research has uncovered the baneful influence that corn-based sweeteners have had on America's obesity epidemic. It is estimated that Americans consume 73 percent of corn-derived sweeteners per person per year (Sugarcane Profile, Agricultural Marketing Resource Center, 2010). Michael Pollen (2006) points out; the growth of corn-based sweeteners is a direct result of the government's farm policy, which subsidizes corn production. A basic consequence of economic law is that when something is subsidized, more of it will be produced while calories from high-fructose corn syrup are unhealthier than those from natural sweeteners, such as sugar.

Children spend a significant portion of time in schools making it natural that the eating habits acquired during school years become life-long. In America, 17 percent of children under 20 are obese or about 12.5 million people, according to the Centers for Disease Control and Prevention. The rate has tripled since 1980, has leveled off in recent years but has remained at historical highs, and public health experts warn that it could bring long-term health risks (Tavernise, 2012). It is mostly the result of access to foods that have limited nutritional value which are widely promoted. According to the Center for Disease Control's study, 33 percent of elementary schools had canteen, snack shop, or vending machines in 2006. Most of the foods sold are of poor nutritional quality. Children in the Unites States consume on average almost three times as many calories from sugar-sweetened beverages, compared with Dutch children (Ibid).

David Ludwig (2007), suggesting there is a need for public policy changes, speaks to the importance of both education and regulation. "It suggests that if we want long-term changes in body weight, we will need to make long-term permanent changes in the environment for children" (Ludwig, 2012). Education matters, but it is not enough, it must be accompanied by restrictions that curb unhealthy habits and with environmental changes that foster healthier ones. Soft drinks sold in schools are high in calories and add little nutritional value. Increased consumption of these sweetened beverages is linked with higher incidence of obesity and diabetes. The following steps can lead to significant change in the food environment in schools and eventually cultivate healthy eating habits in children:

- 1. Sell only high nutritional food in schools consisting of fruits, vegetables, whole grains and dairy products that are non-fat.
- 2. Distribute water and low or non-fat milk in schools instead of sweetened beverages and fruit juices.
- 3. Increase the reimbursement rates so that school administration can serve food that has high nutritional value.
- 4. Provide training to food service staff on nutrition and healthy eating.

There have been few research reviews, however, that have shown an association between linking increased availability of fruits and vegetables to increased consumption.

Menu Labeling

Americans consume one third of their caloric intake from fast foods and restaurants because they are inexpensive and convenient. Consumers are mostly ignorant of the food calories, content of sodium, sugar or fat in the food they eat. People who eat outside of their homes are more likely to consume supersized portions and it has been estimated that adults who eat outside consume 250 more calories per day. Portions served in fast foods and restaurant chains have been increasing since 1970s. National public opinion polls show that around 83 percent of Americans are in favor of menu labeling. Adults often read food labels and make purchasing decisions based on it. Menu labeling provides nutritional information regarding calories, carbohydrates, and fat and sodium content. Currently, restaurants that have this information mostly present it on posters or websites but do not make it readily accessible to consumers when they are making food decisions.

Taxation and Subsidization

A tax placed on a product leads to an increase in its ultimate price. Price increases lead to a reduction in the quantity consumed. This occurs as consumers either cut down or stop purchasing the product. Taxes on items such as alcohol and tobacco have been shown to reduce their consumption. One way to reduce the demand of unhealthy food is to impose tax on items that are most closely associated with obesity. Taxation alone is unlikely to address the problem; however, it does have several benefits. The revenue gained from taxation can be directed towards consumer education, providing exercise facilities and therefore lowering the public costs of health care. Another option is to impose taxes on restaurant franchises, which will ultimately reduce the supply of restaurants. Similar taxes can be imposed on snack vending machine and restaurants. Poor diet by specific populations can be targeted by taxing products in particular locations. According to data from the Rudd Center for Food Policy and Obesity at Yale University, 17 states filed legislation in 2009-2010 to expand soda taxation; two of these states, Colorado and Washington, passed such legislation. There have been studies to investigate the potential for soft drink taxes to combat rising levels of child and adolescent obesity through a reduction in consumption.

Fletcher, Frisvold and Tefft (2010) results, based on state soft drink sales and excise tax information between 1989 and 2006 and the National Health Examination and Nutrition Survey, suggest that soft drink taxation, as currently practiced in the United States, leads to a moderate reduction in soft drink consumption by children and adolescents. However, they showed that this reduction in soda consumption is completely offset by increases in consumption of other high-calorie drinks. In general, tax distorts market functioning and reduces economic efficiency. Proponents of soda taxation argue that it falls into the realm of a "pigovian tax." Such a tax may actually increase total economic efficiency in the presence of externalities from consumption. Therefore, taxing such a good not only increases revenue for the government, but may also improve overall welfare by reducing "overconsumption" of the good. In the case of the soda tax, reducing consumption may reduce average body weight and obesity rates (McGranahan, Schanenbach, 2011). This, in turn, might reduce health problems related to obesity, such as diabetes and heart disease, and could reduce health care expenditures. It usually does not matter whether a tax is imposed on the producers or consumers of a good, because the producers can pass some of the tax on to the consumers, how much of that tax passes on to the consumers depends on elasticity of demand and supply for the product. McGranahan's found out that average household spending on sugarsweetened beverages (SSBs) is \$142 in 2008. In addition, SSBs represent a larger share of the spending of the poor than is true for the overall population. Also, SSBs consumption as a share of total spending falls

as educational attainment increases. As a result, a soda tax would likely have a disproportionate effect on the less educated and poor groups.

Whether an increase in soda taxes can have any potential impact on public health, we can review a few findings: a recent study by Fletcher (2010) finds that the soda taxes do not reduce obesity rates. Recent proposals, however, suggest raising the tax rates to levels much higher than those that are currently seen and may, therefore, lead to a different outcome if tax is high enough to affect the price to reduce consumption. Recent research suggests that soda consumption is modestly responsive to price changes. According to Andreyeva, Long, and Brownell (2010), an increase in the soda price of 10 percent would decrease consumption by between 2.7 percent and 8.1 percent (elasticity of .27 to .81). Second, lower soda consumption would need to result in a reduction in overall caloric consumption in order to be effective. An alternative to increased consumption of healthy food is subsidization of healthy foods; lowering their price will eventually lead to an increase in their supply and price.

Research by the University of Illinois's, Chaloupka (2012) and his colleagues found that existing state taxes on sugary drinks have not reduced soda consumption or obesity significantly. But those taxes are relatively small and a heftier tax would probably have some impact, he said. Still, he said people have many other sugar sources apart from sodas – which makes a soda tax different from, say, a tobacco or alcohol tax. Chaloupka noted in the Wall Street Journal, August 13, 2012, that some municipalities have taxed sugary drinks in the form of a license fee. The Richmond and El Monte levies are structured as business license fees imposed on merchants – not as taxes on each drink purchase, meaning it would be up to the sellers to decide how to pass along the added costs. Thus, the effectiveness of imposing tax of sugar sources depends on how it affects the price of the products and hence consumptions.

Gradually some actions are being taken in response to corporate responsibilities on obesity. For instance, Coca-Cola Co., PepsiCo Inc., and Dr Pepper Snapple Group will start displaying their drinks' calories on vending machines next year and pointing consumers toward less sugary versions. This was their latest response to critics who have singled them out for contributing to the nation's obesity epidemic (Vauhini, 2012). Finally, leveling the playing field by extending subsidies and insurance programs more widely to fruits and vegetable producers could be a positive step toward fighting obesity. Any new farm bill should, at the very least, remove the current perverse incentives for people to eat unhealthy.

Access to Healthy Food in Low-Income Areas

There is not equal access to nutritional food for all Americans. Minorities and low income people have insufficient consumption of healthy foods. There are several reasons for this such as increased cost of fresh foods in low income neighborhoods, lack of public transportation to supermarkets, and few supermarkets and grocery foods in low income areas stock healthy foods.

To increase access to healthy foods the following steps can be taken:

- 1. Tax incentives to attract supermarkets to low income areas
- 2. Increased access to public transportation
- 3. Provide incentives to create farmers markets
- 4. Providing coupons to purchase healthier foods
- 5. Mechanisms to purchase food directly from farms such as farmers markets, farm stands etc.

One community based intervention showed that WIC recipients who received \$10 weekly vouchers for healthy foods increased their consumption of fruits and vegetables.

Roles of Advertising and Technology

Highly processed foods were mostly focused in advertisements. Analysis of data for more than 13,000 children found that there is a significant association between the amount of time children spent watching television and the prevalence of obesity. Diets and Gortmaker (1985) concluded that, among 12-to-17 years old, the prevalence of obesity increased by 2 percent for each additional hour of TV viewed, even after controlling for other variables such as prior obesity, race, and socio-economic status. Also, these hours spend watching television contributed to a sedentary life style and an increased risk for obesity. According to the American Psychological Association, children under the age of two are more likely to accept the advertiser's messages as truthful, accurate and unbiased. Food products mostly marketed to children include cereals, candies, sweets, sodas and snack foods. Australia, Canada, Sweden and Great Britain have adopted regulations that prohibit advertising in programs watched by young children. Media also influences behavior in a positive manner. Options include the reduction or regulation of food advertisements that target children, the promotion of educational programs that promote healthy eating and exercise, and intervention to reduce the time children spend on media and texting.

CONCLUDING COMMENTS

Unlike in the rational obesity model, the individual is not maximizing utility or targeting a particular weight or net calorie consumption. The individual may have some aspirations, but these aspirations are likely to be for a complex combination of health, good looks, and weight. Further, the decision-making outcome will be determined to a great extent by the relative strength of the internal and external factors. If the negative external factors (environment) get stronger over time, as they apparently were during the last three decades, without any significant changes in the internal factors, this would indicate a rising level of obesity as has been observed. Richmond's City Council agreed to put a measure on the November 2012 ballot to charge businesses a penny for every ounce of those beverages they sell in the city. If it passes, it would be the first city tax of its kind in the nation and the first to be approved by voters. Meanwhile, health advocates from organizations such as Yale University's Rudd Center for Food Policy & Obesity are saying the measure could help address the nation's obesity problem. Health advocates believe a passage of the tax could set a model for other cities, even as several local soda-tax efforts in various states have been founded amid heavy lobbying. Already, 30 states, including Texas and Iowa, levy a sales tax on purchases of sweetened drinks, averaging about 5 percent, aimed at curbing obesity and raising money. Reduction in unhealthy beverage consumption is needed to help reduce obesity, especially in the lower per capita income areas that have higher obesity prevalence.

Limited access to supermarkets contributes to the risk of obesity because larger supermarkets are more likely to carry healthy foods at affordable prices. In comparison with smaller grocery and convenience stores, supermarkets tend to offer a greater variety of healthier foods. Overall, the number of food stores in poor neighborhoods is nearly one-third lower than in wealthier areas, and the quality of these stores their size and physical condition, the range and nutritional content of their merchandise — tends to be poorer (Mantovani et al, 1997). Finally, the influence of technology on how individuals spend their free time has to reducing physical activity levels. Personal computers, cell phones, and the growing popularity of text messaging have all fostered sedentary behavior among Americans. While some people find these devices to be enjoyable or efficient, others note that individuals "pay" for this very utility by reducing the calories they would have expended by walking next door to talk with neighbors or by engaging in leisurebased exercise. Food policy intervention through either public interest groups or through government is the key to fight against obesity. There is no single strategy that can be effective alone and rather a combination of different approaches is needed for success. In preventing addiction to tobacco products, the most effective approach was preventing people from becoming smokers and a similar approach is needed. For any policy to be effective, the complex relationship between etiology of obesity, obesity advocacy, and marketing must be rewired. Marketing can play a key role in changing consumer

preferences. This can include health conscious television, radio and internet advertising. No amount of advertising and consumer education would be useful unless we lower the price of healthy foods so low income residents can afford to buy them. The school environment needs to change as eating habits and choices developed in school are going to last a lifetime.

Thomas Farley, the health commissioner in New York City, reported a 5.5 percent decline in the number of obese schoolchildren from 2007 to 2011. Although this number is small, some argue that it is an indication that the obesity epidemic, one of the nation's most intractable health problems, may actually has a reversing course (Tavernise, 2012). Some experts note that the current declines, concentrated among higher income, mostly white populations, are still not benefiting many minorities' children. For example, when in New York City, they measured children in kindergarten through eighth grade from 2007 to 2011, the number of white children who were obese dropped by 12.5 percent, while the number of obese black children dropped by 1.9 percent (Tavernise, 2012). Though obesity is now part of the national conversation with aggressive advertising campaign in major cities in the Unites States, many scientists doubts that anti-obesity programs actually work. Researchers say that it will take a broad set of policies applied systematically to effectively reverse the trend (Institute of Medicine Report, May 2012).

None of this can be accomplished without a policy intervention from the government with support from public interest groups. Stemming the obesity epidemic cannot be separated from stemming the tide of poverty and income inequality gap. Is the obesity issue related to rising fast-food outlets and vending machines and too much advertising or to falling minimum wage, income inequality gap and lack of health and family benefits? These issues need to be addressed through a concerted program of environmental and policy interventions. There is growing evidence that obesity in America is largely an economic issue.

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